



Unified Planning Work Program

Fiscal Year 2016

July 1, 2015 – June 30, 2016



Cumberland Area

METROPOLITAN PLANNING ORGANIZATION
Cumberland - Frostburg - Allegany County

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RESOLUTION

No. 15-11

Resolution endorsing the Draft Fiscal Year 2015 Unified Planning Work Program, approving its submission to both the Federal Transit Administration and the Federal Highway Administration.

WHEREAS, the Cumberland Area Metropolitan Planning Organization was established to manage and provide policy direction to the Unified Planning Work Program in accordance with Federal requirements, and the Allegany County Commissioners have been designated as the Metropolitan Planning Organization for this area as approved by Maryland Governor Harry Hughes on May 17, 1982; and

WHEREAS, the staff of the Maryland Department of Transportation and the Allegany County Department of Community Services, have together prepared a draft work program and budget for Fiscal Year 2016 in compliance with applicable Federal programs and regulations.

NOW, THEREFORE, BE IT RESOLVED that the Allegany County Commissioners acting as the Cumberland Area Metropolitan Planning Organization endorses the Draft Fiscal Year 2016 Unified Planning Work Program; approves its submission to the appropriate Federal agencies, contingent on no significant public comment; and declares its intent to enter into contractual arrangements as necessary to carry out the work, with the understanding that if the work program and budget is revised through negotiations with Federal funding agencies it will be subject to approval by the Cumberland Area Metropolitan Planning Organization.

ADOPTED THIS **28th** day of **May, 2015**

COUNTY COMMISSIONERS OF ALLEGANY COUNTY, MARYLAND



William R. Valentine, President

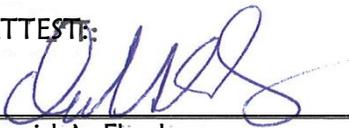


Creade V. Brodie, Jr., Commissioner



Jacob C. Shade, Commissioner

ATTEST:



David A. Eberly
County Administrator

Background and Introduction

A. Status of the Urbanized Area

The Cumberland Urbanized Area as defined by the U.S. Census in 1980 and 1990 included portions of Allegany County Maryland and Mineral County West Virginia. The Maryland portion included Cumberland and Frostburg and the surrounding areas. The requirement for classification as an urbanized area is a population of at least 50,000. The population of the urbanized area in 1980 was approximately 59,000, and in 1990 it declined to 54,655. In 2000 the population decreased 4.87% to 52,115 and in 2010 the population decreased 0.42% to 51,899.

B. FHWA/FTA Regulations for Urban Transportation Planning

Since the 1960's, the federal government has established urban transportation planning requirements in all metropolitan areas, as a prerequisite to the approval of federal funding (23 CFR Part 450 and 49 CFR Part 613). The regulations require a continuing, comprehensive and cooperative (3-C) planning process in all urbanized areas of more than 50,000.

The Federal Highway Administration (FHWA) and the Federal Transit Administration (FTA) of the U.S. Department of Transportation issued amendments effective June 30, 1983 to their existing regulations governing urban transportation planning under FHWA and FTA grant programs. These amendments were partially intended to simplify administration of the planning process for urbanized areas under 200,000 population such as the Cumberland area.

In 1991 the Intermodal Surface Transportation Efficiency Act (ISTEA) was passed. This act revised some of the established regulations and procedures and placed a new emphasis on Metropolitan Planning Organizations. As part of this Act the MPO planning process has been more specifically defined and new planning requirements have been prescribed.

In 1998 the Transportation Equity Act for the 21st Century (TEA-21) was passed continuing the initiatives of the 1991 Act, and adding several new provisions and programs. In 2005 the Safe Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users (SAFETEA-LU) was passed. This Act which provides for the Country's largest surface transportation investment ever retained most of the planning provisions of the previous legislation and added several new metropolitan transportation planning requirements.

C. Steps Taken to Comply with FHWA/FTA Regulations

The Allegany County Commissioners, acting as the Cumberland Area Metropolitan Planning Organization (MPO), annually approve and amend as appropriate the Transportation Improvement Program as required by U.S. DOT, to be eligible to receive funding for the region's transportation projects.

II. USDOT Planning Emphasis Areas

USDOT has recently published circular on Planning Emphasis Areas (PEAs). The PEAs are topical areas that USDOT wants to place emphasis on as the MPOs and State DOTs develop their respective planning work programs. The PEAs for Federal FY 2016 include:

Map-21 Implementation

- *Transition to Performance Based Planning and Programming.*

Models of Regional Planning Cooperation

- *Promote cooperation and coordination across MPO boundaries and across State boundaries here appropriate to ensure a regional approach to transportation planning.*

Ladders of Opportunity

- *Access to essential services – as part of the transportation planning process, identify transportation connectivity gaps in access and essential services.*

CAMPO has developed tasks in this FY2016 UPWP that address each of the PEAs as shown in the table below. A detailed description of each task is included under each task heading of this document.

Planning Emphasis Area	CAMPO Task
<i>Map-21 Implementation</i> <i>Transition to Performance Based Planning and Programming.</i>	<i>Transit System Evaluation</i> <i>Transit Safety Plan Evaluation</i> <i>Greene Street Complete Street Plan (Phase 2)</i> <i>Main, Depot, Center Streets Intersection Study</i> <i>University Dr & College Ave Intersection Study</i>
<i>Models of Regional Planning Cooperation</i> <i>Promote cooperation and coordination across MPO boundaries and across State boundaries here appropriate to ensure a regional approach to transportation planning.</i>	<i>Long Range Transportation Plan</i> <i>2016 Priority Letter Coordination</i> <i>Transit Hub Relocation Plan</i>
<i>Ladders of Opportunity</i> <i>Access to essential services – as part of the transportation planning process, identify transportation connectivity gaps in access and essential services.</i>	<i>Transit Asset Management Plan</i> <i>Transit Advisory Committee Coordination</i> <i>Cumberland Potomac Riverwalk Plan</i>

III. Work Program by Task

A. Core Planning

1. MPO Administration

Objective		
This is a continuing task and includes all necessary coordination and administration associated the performance of the urban transportation planning process through this Unified Planning Work Program. Included in this activity is the coordination between federal, state, county and municipal levels of government by the MPO.		
Previous Work		
Ongoing task.		
Methodology		
<ul style="list-style-type: none"> • Participation in and attendance at meetings of the Association of Metropolitan Planning Organizations. • Development of the FY 2017 Unified Planning Work Program. 		
End Product		
FY 2017 Unified Planning Work Program		
Participating Agencies	Funding	
Cumberland Area MPO & MDOT	FHWA	\$ 13,325.00
	FTA	\$ 3,075.00
Project Schedule	MDOT	\$ 2,050.00
	County	\$ 2,050.00
Ongoing	Total	\$ 20,500.00

2. Transportation Improvement Plan

Objective		
To develop the Cumberland Urbanized Area Transportation Improvement Program (TIP) for FY 2016-FY 2019 as specified by the Federal urban transportation planning requirements.		
Previous Work		
FY 2012 – FY 2015 Transportation Improvement Program		
Methodology		
<p>Compile a comprehensive list of federally funded transportation improvements recommended for implementation during the 4 year program period. The document will represent the region’s transportation priorities and include realistic financially constrained cost estimates.</p> <p>In addition to the sub-tasks mentioned above this task includes the day-to-day operation of the MPO including but not limited to compliance with requests for data and the preparation of presentations to the MPO policy body (The Allegany County Commissioners).</p>		
End Product		
FY 2016 – FY 2019 Cumberland Area Transportation Improvement Program		
Participating Agencies	Funding	
City of Cumberland, City of Frostburg, Cumberland Area MPO, Allegany County & MDOT	FHWA	\$ 1,925.00
	FTA	\$ 875.00
Project Schedule	MDOT	\$ 350.00
	County	\$ 350.00
Ongoing	Total	\$ 3,500.00

B. Special Studies

1. Transit System Evaluation (NTD)

Objective To assemble data that meets the standards set by the Federal Transit Administration (FTA) for use in the National Transit Database on ridership, mileage and other characteristics of the Allegany County Transit System within the Cumberland Urbanized Area.		
Previous Work Previously limited statistical data was collected and tabulated. This task will formalize and refine the collection, tabulation, storage and analysis of the transit system statistical data.		
Methodology <ul style="list-style-type: none">• Evaluate the format for the collection and analysis of data that was used in FY 2014. Revise collection and analysis tools as appropriate.• Various service indicators of performance will be considered and data will be collected including ridership by route and time of day, vehicle route miles traveled, total vehicle miles, hours of operation, cost per route mile, revenue by route and other data.		
End Product Statistical reports to support the National Transit Database Annual Report and to serve as a basis for service evaluation and route planning. This is an ongoing task.		
Participating Agencies Cumberland Area MPO	Funding	
Project Schedule Ongoing	FHWA	\$ --
	FTA	\$ 13,200.00
	MDOT	\$ 1,650.00
	County	\$ 1,650.00
	Total	\$ 16,500.00

2. Transit System Safety Plan Evaluation

Objective		
A task in the FY 2016 Cumberland Urbanized Area Unified Planning Work Program provided for the updating of the Transit System Safety Plan to address the additions that were made to the system using ARRA and other capital funding. The plan update will be completed by the end of FY 2014. The purpose of this task is to complete a preliminary evaluation and assessment of the actions taken based on the recommendations from the FY 2014 update.		
Previous Work		
The September 2006 Transit System Safety, Security and Emergency Preparedness Plan, and the annual updates.		
Methodology		
The consultant that developed the Transit System Safety Plan will assess and evaluate the effectiveness of the recommendations that have been implemented as a result of the plan. Findings will be documented and if necessary modifications to the actions and improvements will be proposed.		
End Product		
A report that evaluates the effectiveness of the Allegany County Transit System Updated Safety Plan.		
Participating Agencies	Funding	
Cumberland Area MPO and Consultants	FHWA	\$ --
	FTA	\$ 3,200.00
Project Schedule	MDOT	\$ 400.00
Ongoing	County	\$ 400.00
	Total	\$ 4,000.00

3. Allegany County Transit Advisory Committee Coordination

Objective		
The Maryland Transit Administration requires all Locally Operated Transits to have a Transit Advisory Committee (TAC). The Cumberland MPO staff will organize and hold bi-annual meetings with the TAC to discuss and resolve transit related issues in the area.		
Previous Work		
2012 Allegany County Transit Development Plan		
Methodology		
The MPO staff will organize and hold bi-annual meetings with Transit Advisory Committee.		
End Product		
Transit Advisory Committee meetings, with minutes and sign in sheets.		
Participating Agencies	Funding	
Cumberland Area MPO	FHWA	\$ ---
	FTA	\$ 1,200.00
Project Schedule	MDOT	\$ 150.00
Ongoing	County	\$ 150.00
	Total	\$ 1,500.00

4. Allegany County Transit Asset Management Plan

Objective		
The Maryland Transit Administration requires all Locally Operated Transits to have a keep an inventory of rolling stock and capital items purchase. The asset management plan for Allegany County Transit will include information, such as an organizational description including an organization chart, descriptions of staff and management responsibilities for asset management, details about procurement and disposal, safety goals, references to facility and vehicle maintenance plans, and a vehicle replacement policy. This Transit Asset management plan will also include a current inventory of all Allegany County Transit Assets.		
Previous Work		
The Allegany County Transit Annual Transportation Plan and Grant Application FY 2016 .		
Methodology		
The MPO planners and Transit Staff will review the current plan and the Title VI Circular 4702.1B. The finished plan will be sent to Maryland Transit Administration's Office of Fair Practices for review and to verify compliance.		
End Product		
The Allegany County Transit Asset Management Plan document.		
Participating Agencies	Funding	
Cumberland Area MPO	FHWA	\$ --
	FTA	\$ 4,000.00
Project Schedule	MDOT	\$ 500.00
March 2015	County	\$ 500.00
	Total	\$ 5,000.00

5. Allegany County Transit Hub Relocation Plan

Objective		
Allegany County Transit's main stop is located in Queen City Plaza in front of the Rose's Department Store. This is private property and through the years the owners have removed bus shelters and benches due to vandalism. Allegany County Transit wants to work with the City of Cumberland to relocate its main hub to the corner of Frederick Street and Queen City drive. The plan will look at the feasibility of placing a shelter and making improvements to the area to accommodate the buses and riders.		
Previous Work		
Transit Development Plan 2012		
Methodology		
-Collaborate with City of Cumberland on right-of-way for study areas		
-Conduct feasibility for placement of bus stop and shelter		
-Provide specifications and cost estimates for shelter and potential ITS upgrades		
-Allow Public to comment on the plan		
End Product		
-Plan for relocation of Allegany County Transit's Hub		
Participating Agencies	Funding	
Cumberland Area MPO, MTA, City of Cumberland, MDOT, Allegany County Transit	FHWA	\$ --
	FTA	\$ 4,800.00
Project Schedule	MDOT	\$ 600.00
June 30, 2016	County	\$ 600.00
	Total	\$ 4,800.00

6. Long Range Transportation Plan

<p>Objective</p> <p>The MPO adopted its Long Range Transportation Plan in March 31, 2011 and is required by federal regulations to update the Plan on a five-year cycle. To meet this schedule, Plan will be updated in FY 2016.</p>		
<p>Previous Work</p> <p>The Cumberland Long Range Transportation Plan was adopted in March 31, 2011.</p>		
<p>Methodology</p> <p>A consultant will be retained to lead the effort to update the Plan and to ensure that the Plan complies with federal regulations. The MPO staff will also be heavily involved with the Plan's creation.</p>		
<p>End Product</p> <p>Cumberland Area Long Range Transportation Plan 2016 Document</p>		
Participating Agencies	Funding	
Cumberland Area MPO, MDOT, and Consultants	FHWA	\$ 2,579.99
	FTA	\$ 6,331.66
Project Schedule	MDOT	\$ 1,103.83
	County	\$ 1,103.83
	Total	\$11,119.31
March 2016		

7. 2016 Priority Letter Coordination

<p>Objective</p> <p>Allegany County is required to coordinate with the local jurisdictions when requesting projects for Maryland Department of Transportation to consider on Consolidated Transportation Plan. The MPO staff will assist Allegany County in coordinating and compiling the projects for the priority letter.</p>		
<p>Previous Work</p> <p>Transportation Improvement Program, Long Range Transportation Plan.</p>		
<p>Methodology</p> <ul style="list-style-type: none"> • Review the prior year's priority letter submission. • Meet with the county and the local jurisdictions to begin selecting projects, in December 2015. • Request local jurisdiction's priorities by February 1, 2016. • Meet again with local jurisdictions to decide upon priority project order, before March 1, 2016. • Coordinate priority letter development with State Delegates, County Commissioners, and Local mayors, and request their support. 		
<p>End Product</p> <p>The 2016 Priority Letter to the Maryland Secretary of Transportation for Allegany County and the local jurisdictions.</p>		
<p>Participating Agencies</p> <p>Cumberland Area MPO, Allegany County, City of Cumberland, City of Frostburg, Town of Midland, Town of Barton, Town of Lonaconing, Town of Luke and Town of Westernport</p>	<p>Funding</p>	
	<p>FHWA</p> <p>FTA</p> <p>MDOT</p> <p>County</p> <p>Total</p>	<p>\$ 6,800.00</p> <p>\$ --</p> <p>\$ 850.00</p> <p>\$ 850.00</p> <p>\$ 8,500.00</p>
<p>Project Schedule</p> <p>April 30, 2016</p>		

8. Greene Street Complete Street Plan (Phase 2) Continued

Objective

This important City road was formally US Route 220 and prior to that it was part of the National Road. Greene Street is in need of significant rehabilitation to handle the traffic on this West Side arterial street.

The complete street plan for Greene Street will provide recommendations that will seek to establish more efficient multi-modal transportation along Greene Street from the Baltimore Street bridge to the Interstate 68 interchange. The plan will consider on-street parking, transit services, bicycle accommodation and streetscape environment.

The project will include recommended plans and visualizations to prepare for future street improvement engineering and construction funds.

Previous Work

2011 Traffic Signal Study for Cumberland Maryland

2008 Cumberland Trails and Bikeways Master Plan

Methodology

- Given the mix of land uses along this street, the on-street parking will be analyzed and suggested for modification as appropriate.
- Traffic operations analyses along the corridor, particularly focused on bicycle and pedestrian movements will be included as part of this corridor study.
- Additional multi-modal work activities associated with this project may also include an examination of the number of existing transit stops along the corridor and the possibility of consolidating the number of stops.
- This project is seen as a continuation of the City of Cumberland's Trails and Bikeways Master Plan.
- Recommend landscaping, street furniture, and other physical elements to create a unique personality and capture a sense of public space and reflect local culture and history.
- This project will be spread across FY 2015 and FY 2016

End Product

A final document that outlines the conditions, needs and recommendations for the corridor.

Participating Agencies

Cumberland Area MPO, City of Cumberland & Consultant(s) Alta Planning + Design

Funding

FHWA	\$ 5,999.20
FTA	\$ --
MDOT	\$ 749.90
County	\$ 749.90
Total	\$ 7,499.00

Project Schedule

July 2015

9. Main, Depot, Center Streets Intersection Study, Frostburg, MD (Phase 2)

Objective

Traffic flow in this area of Main Street has been a point of concern for some time. Center Street which enters Main is the primary route from Frostburg State University to the downtown business district. Right hand turns to travel West on Main from Center can be made more difficult by delivery trucks being parked in front of businesses restricting the view of traffic. Depot Street enters Main on the opposite side and slightly further West than Center. Depot Street accesses points in the County as well as the Great Allegheny Passage trailhead and the Western Maryland Scenic Railroad turntable. Traffic turning East onto Main from Depot crosses the path of West turning traffic from Center. Entrances to Fatboy's Restaurant and 7-11 convenience store also complicate this area. Pedestrians traffic especially visitors of the Western Maryland Scenic Railroad often try to cross Main Street in the vicinity. Bikers trying to access the Great Allegheny Passage trail also cross Main Street in this area. Phase I will be procuring a consultant on this project.

Previous Work

No recent studies have been conducted in the area.

Methodology

- Develop options to improve safety for pedestrians crossing Main Street
- Consider alternatives to improve traffic flow from Center and Depot streets onto Main
- Perform traffic study to determine existing conditions and level of service
- Involve all interested parties including SHA, businesses, and general public in the process

End Product

A summary of recommendations based on observations including a conceptual plan

Participating Agencies

Cumberland Area MPO, City of Frostburg, Frostburg State University, State Highway Administration, and Consultants

Funding

FHWA	\$ 24,444.80
FTA	\$ --
MDOT	\$ 3,055.60
County	\$ 3,055.60
Total	\$ 30,556.00

Project Schedule

March 2016

10. Cumberland Potomac Riverwalk Plan

Objective

The Cumberland Potomac Riverwalk Plan will provide recommendations to create a walk/bike path that begins at the Western Maryland Scenic Railroad Station, which is the junction of the Great Allegheny Passage (GAP) and the C&O Canal tow path and runs to Kelly Road near the Cumberland YMCA. The proposed path would provide a scenic recreational path from downtown Cumberland to the west, and will also provide an alternate bike route to the YMCA and the Riverside Industrial Park, that avoids Cumberland's narrow and heavily traveled streets.

Previous Work

An Allegany College of Maryland (ACM) forestry class has taken on the River walk as a class project and developed conceptual ideas. Greene Street Complete Street Plan providing recommendations along the Green Street Corridor. Due to the trails proposed placement on the Cumberland Flood Control Levee, the design will be coordinated with the Army Corps of Engineers.

Methodology

- Procure consultant for preliminary design and cost estimates.
- Determine proposed path, located on Cumberland Flood Control Levee with modifications approved by Army Corps of Engineers.
- Develop a construction cost estimate

End Product

A document providing preliminary concept plans and details with recommended added features such as; lighting, benches, bike racks and provide a detailed construction cost estimate.

Participating Agencies

Cumberland Area MPO, City of Cumberland, Army Corps of Engineers, and Consultants

Funding

FHWA	\$ 24,000.00
FTA	\$ --
MDOT	\$ 3,000.00
County	\$ 3,000.00
Total	\$ 30,00.00

Project Schedule

May 2016

11. University Drive and College Avenue Intersection Study, Frostburg, MD

<p>Objective</p> <p>This project will evaluate the current traffic patterns at the intersection of East College Avenue, University Drive, and Beall Street. The outcome desired is for a preliminary design for an improved intersection that incorporates sufficient turning radii and sightlines. Design will also account for pedestrian and bicycle use of the intersection.</p>		
<p>Previous Work</p> <p>No previous has been completed in the project area.</p>		
<p>Methodology</p> <ul style="list-style-type: none"> Analyze intersection geometry Provide preliminary design (30%) for an improved intersection layout. Plan should take into consideration input from Frostburg State University, Beall Elementary (Allegheny County Board of Education), and the City of Frostburg. 		
<p>End Product</p> <ul style="list-style-type: none"> Develop an intersection plan that allows for vehicles traveling east on East College Ave. to make a right hand turn on to University Drive without crossing into the opposite lane. Develop an intersection plan that allows for adequate sight lines when attempting a left hand turn on to University Drive when traveling west on East College Ave. Develop an intersection plan that allows for adequate sight lines when attempting to turn on to College Avenue when stopped at the stop sign on University Drive, and allow drivers making a right hand turn on to College Avenue to do so without crossing into the opposite lane. Develop an intersection plan that provides improved access via University Drive to the soon to be constructed Frostburg State University Police Building in the parking lot at the SE corner of the project intersection. 		
<p>Participating Agencies</p> <p>Cumberland Area MPO, City of Frostburg, Frostburg State University, and Consultants</p>	<p>Funding</p>	
	FHWA	\$ 9,600.00
<p>Project Schedule</p> <p>March 2016</p>	FTA	\$ --
	MDOT	\$ 1,200.00
	County	\$ 1,200.00
	Total	\$ 12,000.00

Budget

Cumberland Urbanized Area
Metropolitan Planning Organization
FY 2016
Unified Planning Work Program

		FHWA	FTA	MDOT	COUNTY	TOTAL
A. CORE PLANNING						
1	Coordination/Administration	\$ 13,325.00	\$ 3,075.00	\$ 2,050.00	\$ 2,050.00	\$ 20,500.00
2	TIP	\$ 1,925.00	\$ 875.00	\$ 350.00	\$ 350.00	\$ 3,500.00
		\$ 15,250.00	\$ 3,950.00	\$ 2,400.00	\$ 2,400.00	\$ 24,000.00
B. SPECIAL STUDIES						
1	Transit System Evaluation (NTD)		\$ 13,200.00	\$ 1,650.00	\$ 1,650.00	\$ 16,500.00
2	Transit Safety & Security Plan Evaluation		\$ 3,200.00	\$ 400.00	\$ 400.00	\$ 4,000.00
3	Transit Advisory Committee Coordination		\$ 1,200.00	\$ 150.00	\$ 150.00	\$ 1,500.00
4	Transit Asset Management Plan		\$ 4,000.00	\$ 500.00	\$ 500.00	\$ 5,000.00
5	Allegany County Transit Hub Relocation Plan		\$ 4,800.00	\$ 600.00	\$ 600.00	\$ 6,000.00
6	Long Range Transportation Plan	\$ 2,579.99	\$ 6,331.66	\$ 1,103.83	\$ 1,103.83	\$ 11,119.31
7	2016 Priority Letter Coordination	\$ 6,800.00		\$ 850.00	\$ 850.00	\$ 8,500.00
8	Greene Street Complete Street Plan (Phase 2)	\$ 5,999.20		\$ 749.90	\$ 749.90	\$ 7,499.00
9	Main, Depot, and Centre St Intersection Study (Phase 1)	\$ 24,444.80		\$ 3,055.60	\$ 3,055.60	\$ 30,556.00
10	Cumberland Potomac Riverwalk Plan	\$ 24,000.00		\$ 3,000.00	\$ 3,000.00	\$ 30,000.00
11	University Drive & College Ave Intersection Study,	\$ 8,800.00		\$ 1,100.00	\$ 1,100.00	\$ 11,000.00
	Special Studies Total	\$ 72,623.99	\$ 32,731.66	\$ 13,159.33	\$ 13,159.33	\$ 131,674.31
	FY 2016 Total	\$ 87,873.99	\$ 36,681.66	\$ 15,559.33	\$ 15,559.33	\$ 155,674.31